By: Representatives Gunn, Holland, Hughes, To: Public Utilities Miles, Reynolds, Steverson, Beckett, Mickens, Oliver, Tullos, Sanford, Rogers (14th), Chism, Rushing, Mettetal, Turner, Huddleston, Baker, Barnett, Shirley, Hood, Wallace, Boyd, Mangold, Karriem, Bain, Dixon, Holloway, Taylor, Gibbs (72nd), Sykes, Powell, Shanks, Anthony, Carpenter, Arnold, Denton, Burnett

## HOUSE BILL NO. 366

AN ACT TO CREATE THE MISSISSIPPI BROADBAND ENABLING ACT; TO PROVIDE DEFINITIONS FOR THE ACT; TO PROVIDE FOR OWNERSHIP AND/OR OPERATION OF BROADBAND SYSTEMS BY ELECTRIC COOPERATIVES THROUGH AFFILIATES OR OPERATORS; TO REQUIRE ELECTRIC COOPERATIVES TO 5 CHARGE OR PAY ANY ENTITY THE SAME AMOUNT OF FEES THAT IT CHARGES OR PAYS AN AFFILIATE FOR POLE ATTACHMENT FEES OR OTHER ITEMS; TO 6 7 REQUIRE AN ELECTRIC COOPERATIVE TO CONDUCT AN ECONOMIC FEASIBILITY 8 STUDY BEFORE BROADBAND SERVICES MAY BE PROVIDED; TO REQUIRE THAT 9 ELECTRIC COOPERATIVES MAINTAIN THE RELIABILITY OF THEIR ELECTRIC 10 SYSTEMS; TO REGULATE EASEMENTS UNDER THIS ACT; TO REQUIRE AN ANNUAL COMPLIANCE AUDIT; TO AMEND SECTIONS 77-5-205 AND 77-5-231, 11 12 MISSISSIPPI CODE OF 1972, TO CONFORM TO THE PROVISIONS OF THIS 13 ACT; AND FOR RELATED PURPOSES. BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

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- 15 SECTION 1. This act shall be known and may be cited as the
- 16 "Mississippi Broadband Enabling Act."
- 17 SECTION 2. As used in this act, the following terms shall
- have the following meanings unless the context clearly indicates 18
- 19 otherwise:
- "Broadband affiliate" or "affiliate" means any 20 (a)
- 21 entity that is (i) wholly or partially owned by an electric
- 22 cooperative, and (ii) formed to own or operate a broadband system
- 23 or provide broadband services.

24		(b)	"Bro	adbanc	d serv	rice	prov	vide	er"	means	an	entity	y tl	hat
25	provides	broad	oand	servi	ces to	ot	hers	on	a ·	wholesa	ale	basis	or	to
26	end-use (	custome	ers c	on a re	etail	bas	is.							

- 27 "Broadband operator" means a broadband service (C) 28 provider that owns or operates a broadband system on an electric 29 cooperative's electric delivery system with the electric 30 cooperative's consent.
- "Broadband services" means any service that 31 (d) 32 consists of or includes the provision of or connectivity to a 33 high-speed, high-capacity transmission medium that can carry 34 signals from or to multiple sources and that either: (i) is used 35 to provide access to the Internet, or (ii) provides computer 36 processing, information storage, information content or protocol 37 conversion, including any service applications or information 38 service provided over such high-speed access service. As used herein, "broadband services" also includes video services, voice 39 40 over Internet protocol services, any wireless services, and Internet protocol-enabled services. 41
- 42 "Broadband system" means the fiber, cables, 43 materials, equipment and other facilities that are used or useful 44 for the provision of broadband services.
- "Electric delivery system" means the poles, lines, 45 fiber, cables, broadband system, materials, equipment, easements 46 and other facilities or properties used by an electric cooperative 47

- 48 to deliver or facilitate the delivery, sale or use of electric
- 49 energy.
- 50 (g) "Electric cooperative" means an electric power
- 51 association formed or operating under Sections 77-5-201, et seq.
- 52 (h) "Internet protocol-enabled services" means any
- 53 service, capability, functionality or application provided using
- 54 Internet protocol, or any successor protocol, that enables an end
- 55 user to send or receive a communication in Internet protocol
- 56 format, or any successor format, regardless of whether the
- 57 communications is voice, data or video.
- (i) "Landowner" includes any person or entity holding
- 59 an interest in real property.
- (j) "Video services" means video programming services
- 61 without regard to delivery technology, including Internet protocol
- 62 technology ("Internet Protocol television or IPTV") and video
- 63 programming provided as a part of a service that enables users to
- 64 access content, information, email or other services offered over
- 65 the public Internet. The term "video programming" means any
- 66 programming generally considered comparable to programming
- 67 provided by a television broadcast station or others.
- (k) "Voice over Internet protocol services" means any
- 69 service that: (i) enables real-time, two-way voice communications
- 70 that originate from or terminate to the user's location in
- 71 Internet protocol or any successor protocol; (ii) uses a broadband
- 72 connection from the user's location; and (iii) permits users

- 73 generally to receive calls that originate on the public switched
- 74 telephone network and to terminate calls to the public switched
- 75 telephone network.
- 76 **SECTION 3.** (1) Every electric cooperative is authorized to
- 77 establish, acquire, and wholly or partially own one or more
- 78 broadband affiliates.
- 79 (2) An electric cooperative may allow its broadband
- 80 affiliate(s) or an unaffiliated broadband operator to own, lease,
- 81 construct, maintain and operate a broadband system on the electric
- 82 cooperative's electric delivery system and to provide broadband
- 83 services to the public utilizing the electric cooperative's
- 84 broadband system or other parts of its electric delivery system.
- 85 (3) An electric cooperative is not required to implement a
- 86 broadband system or allow others to use broadband capacity on the
- 87 electric cooperative's electric delivery system to provide
- 88 broadband services.
- 89 (4) An electric cooperative may determine, in its sole
- 90 discretion, which broadband operators, if any, may have access to
- 91 broadband capacity on the electric cooperative's broadband system;
- 92 and it shall be lawful for an electric cooperative to provide an
- 93 affiliate or other broadband operator exclusive access to
- 94 broadband capacity on the electric cooperative's broadband system.
- 95 (5) (a) An electric cooperative may charge an affiliate or
- 96 an unaffiliated broadband operator for the construction,
- 97 installation, operation, use, and maintenance of those parts of

- 98 its electric delivery system that are used or may be reserved for 99 use by the affiliate or unaffiliated broadband operator for the 100 provision of broadband services. Any lease of facilities by an electric cooperative to a broadband affiliate that includes the 101 102 use of the electric cooperative's poles shall specifically include 103 pole attachment fees to be paid by the broadband affiliate to the 104 electric cooperative equal to pole attachment fees charged by the 105 electric cooperative to like unaffiliated, private entities.
  - (b) An electric cooperative shall not:
- 107 (i) Charge an affiliate under this act an amount
  108 less than the electric cooperative charges an unaffiliated entity
  109 for the same item or class of items; or
- (ii) Pay an affiliate under this act an amount more
  than the affiliate charges an unaffiliated entity for the same
  item or class of items.
- 113 An electric cooperative shall not use its electric energy sales revenues to subsidize the provision by an affiliate 114 or unaffiliated broadband operator of broadband services to the 115 116 public. An electric cooperative may, however, make capital 117 investments in an affiliate, make loans to an affiliate at fair 118 market rate, and enter loan quarantees for the benefit of an 119 affiliate, all of which may be in such amounts and on such terms 120 as the electric cooperative's board of directors determines to be 121 prudent and authorizes.

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122	(7) Electric cooperatives exercising their authority granted
123	by this act shall comply with all financial performance and loan
124	covenant obligations required by the United States Department of
125	Agriculture/Rural Utilities Service and/or National Rural Utility
126	Cooperative Finance Corporation or other like entities.

- 127 (8) Before broadband services may be offered under this act,
- 128 an electric cooperative must, by resolution of the board of
- 129 directors and spread upon its minutes, have an economic
- 130 feasibility study conducted and adopt a plan that will provide
- 131 service to its entire certificated area. Such feasibility study
- 132 shall be made available to electric cooperative members upon
- 133 request.
- 134 **SECTION 4.** The passage of House Bill No. 366, 2019 Regular
- 135 Session, does not expand the regulatory authority of any state
- 136 agency, instrumentality or political subdivision of the State of
- 137 Mississippi beyond the existing state or federal law and
- 138 regulations in place at the time of its passage.
- SECTION 5. (1) An electric cooperative shall not allow the
- 140 installation or operation of a broadband system on its electric
- 141 delivery system by an affiliate or other broadband operator to
- 142 diminish the reliability of the electric delivery system.
- 143 (2) An electric cooperative shall not require any person to
- 144 purchase broadband services from an affiliate or other broadband
- 145 operator as a condition of receiving or continuing to receive
- 146 electric energy from the electric cooperative.

L47	(3) An electric cooperative shall not disconnect, nor
L48	threaten to disconnect, its electric service to any customer due
L49	to the customer's failure to pay for broadband services provided
50	to the customer by an affiliate or other broadband operator

- SECTION 6. (1) An electric cooperative may grant permission to an affiliate or other broadband operator to use the electric delivery system of the electric cooperative to provide broadband services. The use of the electric cooperative's electric delivery system for the provision of broadband services by the affiliate or other broadband operator shall not be considered an additional burden on the real property upon which the electric cooperative's electric delivery system is located and shall not require the affiliate or other broadband operator to obtain the consent of anyone having an interest in the real property upon which the electric cooperative's electric delivery system is located.
- (2) If a portion of an electric cooperative's electric delivery system is used by an affiliate or other broadband operator for the provision of broadband services and the landowner of the real property on which such portion is located believes his property has been damaged by such use, the landowner may petition the circuit court of the county in which the property is situated for any damages to which the landowner may be entitled under this subsection.
- 170 (a) The petition allowed and damages recoverable under 171 this subsection (2) shall be the landowner's exclusive remedy, and

- 172 the landowner shall not be entitled to assert any other theory,
- 173 claims or causes of action nor recover any other damages, punitive
- 174 damages, costs, attorneys' fees, or other relief.
- 175 (b) The recoverable damages, if any, shall be
- 176 recoverable only from the affiliate or other broadband operator
- 177 and not from the electric cooperative.
- 178 (c) The damages recoverable shall be an amount equal to
- 179 the difference between (i) the fair market value of the
- 180 landowner's interest in the real property immediately before the
- 181 electric cooperative's electric delivery system on the owner's
- 182 property was first used by an affiliate or other broadband
- 183 operator for the provision of broadband services, and (ii) the
- 184 fair market value of the landowner's interest in the real property
- 185 immediately after the electric cooperative's electric delivery
- 186 system on the landowner's property was first used by an affiliate
- 187 or other broadband operator for the provision of broadband
- 188 services. The before and after values must be established by the
- 189 testimony of a qualified real estate appraiser. The damages, if
- 190 any, shall be fixed and shall not be deemed to continue,
- 191 accumulate, or accrue. The court shall as part of its judgment
- 192 vest a permanent easement in favor of the affiliate or other
- 193 broadband operator and their respective successors and assigns for
- 194 the placement or use of a broadband system on or as part of the
- 195 electric delivery system. The judgment will have the same effect
- 196 of a conveyance executed in due form of law and shall run with the

- land; and a certified copy of said judgment may be filed by the affiliate or other broadband operator in the land records of the county in which the subject property is located.
- 200 (d) Evidence of past, current or future revenues or
  201 profits derived or to be derived by an affiliate or other
  202 broadband operator from providing broadband services is not
  203 admissible for any purpose in any such proceeding.
- 204 (e) The landowner shall not be entitled to any damages 205 or other relief relating to any broadband system or portion 206 thereof that is located on the landowner's property and is used or 207 could be used by the electric cooperative for its own operations.
- or damages if an easement has been granted to the affiliate or other broadband operator or if the landowner has, either directly or through his membership in the electric cooperative, authorized the electric cooperative to use or allow others to use its electric delivery system for the provision of broadband services.
- 214 <u>SECTION 7.</u> This act is to be liberally construed, and the 215 enumeration of any object, power, manner, method or thing shall 216 not be deemed to exclude like or similar objects, purposes, 217 powers, manners, methods or things.
- 218 <u>SECTION 8.</u> Every electric cooperative shall conduct an 219 annual audit of compliance with this act, which shall be made 220 publicly available.

221	SECTION 9.	Section	77-5-205,	Mississippi	Code	of	1972,	is
222	amended as foll	ows:						

- 223 77-5-205. Three (3) or more natural persons may, by 224 executing, filing and recording a certificate as hereafter 225 provided in this article, form a corporation not organized for 226 pecuniary profit for the purpose of promoting and encouraging the 227 fullest possible use of electric energy by making electric energy available at the lowest cost consistent with sound economy and 228 229 prudent management of the business of such corporations. Ιn 230 addition, such corporations may serve the purposes provided under 231 the Mississippi Broadband Enabling Act.
- 232 **SECTION 10.** Section 77-5-231, Mississippi Code of 1972, is 233 amended as follows:
- 77-5-231. (1) A corporation shall have power to do any and all acts or things necessary or convenient for carrying out the purposes for which it was formed, including, but not limited to:
- 237 (a) To sue and be sued.
- 238 (b) To have a seal and alter the same at pleasure.
- 239 (c) To acquire, hold and dispose of property, real and 240 personal, tangible and intangible, or interests therein and to pay 241 therefor in cash or property or on credit, and to secure and 242 procure payment of all or any part of the purchase price thereof
- 243 on such terms and conditions as the board shall determine.

244		(d)	То	rend	er	serv	ice	and	to	acquire,	owr	n, open	rate,	,
245	maintain	and	impro	ove a	s	ystem	or	syst	cems	within	the	state	and	in
246	counties	adia	acent	ther	eto	o <b>.</b>								

- 247 To pledge all or any part of its revenues and to (e) 248 mortgage or otherwise incumber all or any part of its property for 249 the purpose of securing the payment of the principal of and 250 interest on any of its bonds or other obligations.
- 251 To use any right-of-way, easement or other similar 252 property right necessary or convenient in connection with the 253 acquisition, improvement, operation or maintenance of a system, 254 granted by the state or any political subdivision thereof, 255 provided that the governing body of such political subdivision 256 shall consent to such use, and to have and exercise the power of 257 eminent domain in the manner provided by the condemnation laws of 258 this state for acquiring private property for public use, such 259 right to be paramount except as to the property of the state or of 260 any political subdivision thereof.
- 261 To accept gifts or grants of money, property, real (q) 262 or personal, from any person, municipality or federal agency and 263 to accept voluntary and uncompensated services.
- 264 (h) To make any and all contracts necessary or 265 convenient for the full exercise of the powers in this article 266 granted, including, but not limited to, contracts with any person, 267 federal agency, state agency or municipality for the purchase, transfer or sale of energy and/or the acquisition of all or any 268

269 part of any system, and in connection with any such contract to

270 stipulate and agree to such covenants, terms and conditions as the

271 board may deem appropriate, including covenants, terms and

272 conditions with respect to the resale rates, financial and

273 accounting methods, services, operation and maintenance practices

274 and the manner of disposing of the revenues of the system operated

275 and maintained by the corporation.

(i) To sell, lease, or otherwise dispose of all or any

277 part of its property, subject however to the provisions of Section

278 77-5-237.

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279 (j) To contract debts, borrow money and to issue,

assume or indorse the payment of bonds or other evidences of

281 indebtedness.

282 (k) To fix, maintain and collect fees, rents, tolls and

283 other charges for services rendered.

(1) To acquire and to sell, lease, distribute and

285 generally to deal in electrical and plumbing appliances,

286 apparatus, machinery and equipment for the purpose of and in

287 connection with the promotion of the sale of electric energy to

288 its customers; to assist its customers to purchase or otherwise

289 obtain such appliances, apparatus, machinery and equipment; to

290 assist its customers to wire their premises and to install therein

291 such appliances, apparatus, machinery and equipment; to acquire

292 and to indorse, sell, pledge, hypothecate and dispose of notes,

- 293 bonds and other obligations of its customers in carrying out the 294 purposes expressed in this paragraph.
- (m) To maintain, in any reasonable manner and in its
  discretion, its easements and rights-of-way and adjacent property
  within a reasonable or necessary distance of its energy facilities
  free of vegetation, trees, limbs or other impediments in order to
  foster the integrity and reliability of the corporation's electric
  energy system or the safety of the public or its members, agents
  or employees.
- 302 To condemn any land, easements, or rights-of-way, (n) 303 either on, under, or above the ground, as the association may deem 304 necessary for any purposes mentioned in this article other than 305 the purposes described in subsection (2) of this section, and such 306 property or interest in such property may be so acquired whether 307 or not the same is owned or held for public use by corporations, 308 associations or persons having the power of eminent domain, or 309 otherwise held or used for public purposes. Such power of condemnation may be exercised in the mode or method of procedure 310 311 prescribed by Chapter 27, Title 11, Mississippi Code of 1972, or 312 in the mode or method of procedure prescribed by any other 313 applicable statutory provisions now in force or hereafter enacted 314 for the exercise of the power of eminent domain. condemnation proceedings become necessary, the judge of the 315 316 circuit court or the judge of the county court in counties where the county court exists, in which such proceedings are filed, 317

318	shall, upon application of the authority, and upon the deposit in
319	court, to the use of the person or persons lawfully entitled
320	thereto, of such amount as the judge may deem necessary to assure
321	just compensation, order that the right of possession shall issue
322	immediately or as soon and upon such terms as the judge, in his
323	discretion, may deem just and proper. Upon application of the
324	parties in interest other than the corporation, the judge may
325	order that the money deposited in the court, or any part thereof,
326	be paid forthwith for or on account of the just compensation to be
327	awarded in said proceedings.

- 328 (o) To operate across state lines.
- 329 (p) To perform any and all of the foregoing acts and to 330 do any and all of the foregoing things under, through or by means 331 of its own officers, agents and employees, or by contracts with 332 any person, federal agency or municipality.
- 333 (q) To perform as provided under the Mississippi 334 Broadband Enabling Act.
- 335 Any generation and transmission electric corporation 336 created under this article may undertake economic development 337 activities, whether directly, indirectly, or in conjunction with 338 other entities, including activities such as providing capital, or 339 investment in or acquisition and development of business or 340 industrial sites and the necessary infrastructure or services 341 needed to attract new or existing businesses or industry, to create or maintain employment opportunities, or otherwise to 342

343	positively	impact	its	service	territory	or	in	some	manner	promote
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- 344 the sale of electric energy.
- 345 **SECTION 11.** This act shall take effect and be in force from
- 346 and after its passage.